

## TRAFFORD COUNCIL

**Report to:** Scrutiny Committee  
**Date:** 11th March 2020  
**Report for:** Information  
**Report of:** Executive Member Environment, Clean Air and Climate Change

### Report Title

Traffic Regulation Orders (TRO) List and Prioritisation Process

### Summary

This report identifies the process undertaken to consider the introduction of TRO's within Trafford, the legislative process, the development of a Matrix to manage priorities, identifying the key stages, and management of the subsequent waiting list.

### Recommendation(s)

It is recommended that the report be noted.

### Contact person for access to background papers and further information:

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### **Background**

#### **1. What is a Traffic Regulation Order (TRO)?**

- 1.1 A Traffic Regulation Order (TRO) is the legal tool used by Highway Authorities to control vehicular movement and waiting along and on the highway. It is used to ban, limit or influence the use of roads by vehicles or pedestrians. TRO's are introduced by statute through the Road Traffic Regulation Act, 1984.
- 1.2 The highway is intended to maintain traffic flow and no right of parking exists on the highway. The only rights you have on a highway are to pass and repass. Parking provision is therefore a concession and, however desirable, should not be at the expense of traffic flow. Parking restrictions aim to resolve specific local issues.
- 1.3 Most residential estates were not designed for the number of cars using them today. The lack of on-street parking is the main cause of complaints from residents, resulting in many requests for resident permit parking or a TRO to restrict parking.
- 1.4 The process for making a permanent TRO is subject to national legislation - The Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996. These regulations identify a series of steps that must be taken before making an order, including:

Carrying out consultation with various organisations including the stakeholders/residents, police, the highway authority, the fire & rescue service, the road haulage association, the freight transport association, the ambulance service and the bus company;

- Publishing a notice of the proposals in a local newspaper;
- Allowing potential objectors a minimum of 21 days to comment;
- Consider and resolve any objections;
- If the Order is approved, the TRO is officially sealed. The TRO is then published in a local newspaper with an operational date. Once the provisions of the Order have been introduced by the contractor, the restrictions can be enforced.

## **2 TRO Requests Waiting List**

- 2.1 The Council receives many requests to introduce new and/or amend exiting waiting/parking restrictions. Requests are received from members of the public, Councillors and Members of Parliament on behalf of their constituents via several mediums i.e. email, letter, telephone etc. Unfortunately, resources do not enable all requests to be processed. As a result, all requests received are noted and added to the Council's waiting list for consideration for future implementation. It is worthwhile noting that there are no circumstances or provisions that require fulfilling by the requestor to enable their TRO request to be added to the waiting list.
- 2.2 The waiting list has an inbuilt Matrix function thus, it is also a prioritisation tool. Whilst all requests received are added to the list at the first point of contact, with no conditions associated to the request, it is the Matrix prioritisation functionality that gives a formulated structure to the list.
- 2.3 Essentially, a prioritisation methodology is often deployed by Authorities across the country to manage the number of requests for TROs.

## **3. The TRO Matrix**

- 3.1 Owing to the large volume of requests for action received, and the time and cost it takes to investigate and introduce an appropriate TRO, it is important to investigate and prioritise each request so that those areas in most need are given greater priority. As a result, One Trafford has developed a Matrix to provide a fair and equitable process for prioritising the large number of requests for TRO's. The Matrix also assists staff in providing informative and prompt responses to all correspondence received and in maintaining records of responses.
- 3.2 The Matrix is simple to use and works by providing a series of individually weighted answers to a range of technical questions that are individually scored, thereby producing an overall 'priority score' for each request. Essentially, locations with the highest scores are deemed to be of high priority thereby in most need to be dealt with first.
- 3.3 The variables within the matrix that combine to make up the final 'score' include collision statistics and an assessment of the parking impact on congestion, amenity and quality of life etc. A snapshot of the matrix variables considered, and an example of how some of the schemes prioritised for progression in the 2019/20 CP scored is shown on **Appendix 6** to this report.
- 3.4 The matrix is made up of three stages:

### **Stage 1: Desk Top Study**

- Basic study to answer pre-defined questions and provide a priority 'score'.

### **Stage 2: Further examination of high scoring requests in preparation for recommendation for inclusion in the Capital Programme (CP)**

- Further examination, cost estimates and site visits (schemes may still go down at this stage owing to further information becoming available following a more in-depth analysis or other locations being added).

### **Stage 3: Final assessment and costing – included within CP**

- Feasibility complete, costed and intervention identified – included within CP.

## **4. Updating the TRO Matrix.**

- 4.1 Stage 1 is undertaken throughout the year as TRO requests are received. Stages 2 & 3 are completed on the build up to compiling the CP. This means the Matrix is updated/reviewed annually, immediately prior to developing the CP. There however are minor updates to some requests during the year due to further information becoming available e.g. reports from the Councils Waste Department personnel regarding access issues for refuse collection vehicles, multiple requests for a single location resulting in an update of its 'Number of requests' score.
- 4.2 However, as the Matrix is a sliding scale, the position of schemes can change throughout the year. As new requests come in and are scored, they can potentially be given a higher score than those already within the list.

## **5. Number of TRO's currently underway**

- 5.1 During the current 19/20 financial year, the One Trafford Partnership is processing 19 individual TRO's (exclusive of schemes that have been completed), all of varying sizes and levels of complexity. There are currently 271 requests for TRO's on the Matrix/waiting list. On average 10 new TROs are prioritised and progressed per annum depending on funding availability. For example, 7 TROs were prioritised for the 2019/20 CP, whilst 12 TROs were prioritised for the 2018/19 CP. A list of TROs currently being progressed is show on **Appendices 2 - 4** to this report. **Appendix 1** shows the schemes likely to be progressed in 2020/21 financial year (based on prospective funding), with **Appendix 5** showing all the 271 TRO requests currently on the waiting list.
- 5.2 Regrettably, some low scoring TRO requests are unlikely to get to the progression stage due to their low priority rating. These however remain on the list, as this aids staff in responding to the public in the event of queries being raised. Furthermore, and their scores are updated where possible, thus giving them the opportunity to improve their priority rating.
- 5.2 The Partnership is also in the process of designing and consulting on some 10 area wide Residents Parking Schemes (RPS). If implemented, these schemes could fulfil some of the low priority TROs as some will inevitably be included within the areas of RPS areas.

## 6.0 Conclusion

- 6.1 As a prioritisation methodology, the TRO Matrix has proven to be an effective tool at scoring and prioritising queries, allowing a fair, quick, cost effective and equitable way of responding to members of the public; whilst analysing all requests in the same consistent manner.

### APPENDIX 1

2020/21 TROs (Based on prospective funding)	
1	Moorside Road, Urmston (Junctions with Croftsbank Road, Denstone Road, Hayeswater Road and Roseneath Road)
2	Dawson Road/Sinderland Road, Altrincham (Extension of existing junction protection)

### APPENDIX 2

2019/20 Ongoing TROs	
1	Wythenshawe Road, Sale
2	Booth Road / Gorse Lane, Grey Road, Wainwright Road, Altrincham (Also Hartley Road)
3	Derbyshire Road South, Sale (bus stop on Marsland Road end)
4	Derwent Road, Urmston and Irlam Road, Urmston (outside Delamere School)
5	Buck Lane, Sale (at junction with Carrington Lane)
6	Kenmore Drive, Timperley, Altrincham
7	Mode Wheel Circle, Stretford

### APPENDIX 3

18/19 Ongoing TROs	
1	High Elm Road area, Hale Barns
2	Woodbourne Road, Sale (Framingham Road area)
3	Brook Lane/Moss Lane junction, Timperley
4	Chorlton Road/ Bold Street junction, Old Trafford (Linked to Tamworth Towers)
5	Ayres Road, Old Trafford (Between Northumberland Road and Shrewsbury Street)
6	Hayeswater Road/Davyhulme Road, Davyhulme
7	Grove Lane, Hale - between Moss Lane and Delahays Road
8	Broad Lane, Hale Barns
9	Heyes Lane / Langham Grove, Timperley

#### APPENDIX 4

Historic (17/18) Ongoing TROs	
1	TROs around Bowdon C of E school, Bowdon
2	Ridgeway Road, Timperley
3	Etchells Road, Broadheath

#### APPENDIX 5

TRO REQUESTS (currently on the waiting list)	
1	Moorside Road / Crofts Bank Road, Urmston. (Note other requests for Moorside road).Also Moorside Road opposite Golden Hill Park. <i>(in line to be prioritised in 2020/21 CP)</i>
2	Dawson Road, Broadheath, Altrincham <i>(in line to be prioritised in 2020/21 CP)</i>
3	Charlotte Place/Hale Road Junction, Hale
4	Cornhill Road, Urmston (junction protection near St. Marys C of E school)
5	Flixton Road, Urmston (Outside Bargain Booze)
6	Hilrose Avenue, Urmston, M419PB
7	Moorside Road / Hayswater Road, Urmston
8	Woodsend Road, Highbury Avenue and Bishop Road, Urmston
9	Beeston Avenue, Altrincham (Stockport Road end) also St Leonards Drive area
10	Meadow Road, Hale
11	Flixton Road, Urmston (junctions with Grosvenor Road, Roseneath Road, Wycliffe Road, Newton Road, Glenhaven Avenue, Victoria Road, Stamford Road, Spennithorne Road)
12	Fownhope Road, Sale
13	Kings Road / Truro/Tresco Avenue/Faulkner Road, Stretford
14	Barrington Road, Altrincham
15	Priory Road / Dane Road, Sale
16	Clover Road / Green Lane North, Timperley (Outside Cloverlea School)
17	Stretford Road / Hatro Court, Urmston
18	Stamford Park Road / Acacia Avenue, Hale
19	Cornhill Road, Urmston
20	Winchester road/Glastonbury road, Stretford
21	Flixton Road / Stamford Road, Urmston
22	Hale Road, Hale - (Limited Waiting between Brown Street and Victoria Road)
23	Laurel Drive / Wood Lane junction, Altrincham
24	Canterbury Road/Beverly Avenue junction, Urmston
25	Briar Close, Urmston
26	Mossgrove Road, Timperley
27	Georges Road and The Grove, Sale
28	Tilney Avenue, Stretford
29	Derby Road / Croftsbank Road, Urmston
30	Turnbull Road (near roundabout) / Badger Road, Altrincham

31	Old Heyes Road, Timperley
32	Warburton Way, Timperley
33	Lacy Grove, Stretford ( and nearby roads)
34	Shawe Road/Shawe View, Urmston
35	Harboro Road / Norbury Avenue Junction Protection, Sale
36	Clifton Road, Urmston
37	Swan Road/Granby Road, Timperley
38	Headingley Drive, Stretford
39	Norman Road, Altrincham
40	Wharf Road, Sale
41	Park Avenue, Sale, (junction protection)
42	Park Avenue, Sale (Parking opposite side-road from A56 to York Ave)
43	Canterbury Road/Tiverton Road/ Hartford Road/Sherbourne Road/Guliford Road etc, Urmston
44	Isherwood Road, Carrington
45	Alpha Road / Beta Avenue, Stretford
46	Edge Lane, Stretford
47	Ashley Road / Marlborough Road & Bowdon Rise (only Bowdon Rise outstanding)
48	Clarence Road / Moss Lane, Hale
49	Urban Road, Altrincham
50	Gorse Crescent, Stretford
51	Stretford Road / Gilpin Road / Blinco Road, Urmston
52	Norris Road, Sale (junctions of Croft Road and Royton Avenue and outside Sale High)
53	Sinderland Road / Irwin Road and Holt Street and Sinderland/Hill Street junctions
54	Edale Road, Stretford
55	Cherry Lane, Sale
56	Eastway, Sale
57	Holly Grove & Clarendon Road, Sale
58	Beverley Avenue, Urmston
59	Moorside Road / Lawrence Road, Urmston (Grass verge parking obstructing visibility)
60	Urmston Lane/Ryecroft Road, Stretford
61	Drayton Cloce and Coppice Avenue Junction, Sale
62	Woodbourne Rd, Sale - Gap between SKC (ongoing)
63	Firs Road/Barwell Road Junction, Sale
64	Canterbury Road Shops, Urmston
65	Wythenshawe Road/Old Hall Road jct, Sale
66	St Clement Court, Urmston (Manor avenue opposite entrance to St.Clement.)
67	The Firs, Bowdon
68	Georges Road and The Grove, Sale
69	Kentmere Road Chicane, Kentmer road/Sherway Dr
70	Manor Road/Moss Park Road, Stretford
71	Normans Place, Altrincham

72	Lostock Road/Wesminster Road - Davyhulme
73	Dorclyn Avenue, Urmston (Junction with Ashfield Road)
74	Melville Road / Barton Road, Stretford
75	Rothiemay Road / Woodsend Road South, Urmston
76	Copplestone Drive / Christchurch Road, Sale
77	Mainwood Road, Timperley (Near Youth Centre )
78	Beech Road/Cedar Road junction, Hale
79	Northumberland Road, Stretford
80	Ashley Road, Hale
81	Ashleigh Road and Oakdene Road, Timperley
82	Dalton Avenue, Stretford
83	Brooklands Station Approach/Framingham Road/Brooklands Road service road, Sale
84	Oldfield Road, Altrincham (bend near No. 155)
85	Lacy Grove/Cooper Street junction, Stretford
86	Jackson Court, Flixton, Urmston
87	Audley Avenue, Stretford
88	Cromwell Road/Kings Road, Stretford
89	Winchester road, Stretford, o/s 219-229 (at one stop shop)
90	Tenth Street, Trafford Park
91	Grafton Street, Altrincham ( Not adopted )
92	Green Courts, Bowdon
93	Hartington Road, Altrincham
94	Highfield Avenue, Sale
95	New Copper Moss, Altrincham
96	Larch Close, Sale
97	Houldsworth Avenue, Timperley
98	Cecil Avenue/Harboro Road Junction (also Harboro Grove and Hesketh)
99	Stamford Road, Bowdon - (Ashley road end)
100	St Margarets Road, Bowdon
101	Wenlock road/Woodacre Close, Sale
102	Balsam Road, Timperley
103	Park Road / The Spring, Bowdon
104	44 Greatstone Road, Stretford
105	Gorse Lane, Stretford
106	Hanover Road, Broadheath, Altrincham
107	Carven Road, Altrincham
108	Croft Road/Norris Road, Sale
109	Central Way, Altrincham
110	Daniel Adamson Avenue, Partington
111	Beever Street / Henrietta Street, Stretford
112	Carrington Road (Near junction with Church Road), Urmston
113	Church Road / Grange Road, Urmston & Grange Rd/Westmorland Rd junctions
114	Railway Road, Urmston
115	Wood Lane/Rose walk/Laurel walk/cedar road, Partington

116	Northenden Road / Cheltenham Drive, Sale
117	The Mount, Altrincham
118	Laurel Walk, Partington
119	Groby Road, Aaltrincham (bottom end near the Devisdale)
120	St Hilda's Church, Warwick Road South, Stretford.
121	Fownhope Avenue, Sale
122	St James Court, Altrincham WA15 8FG
123	Barton Road, Urmston (opposite Spinning Gate development)
124	Warwick Court, Stretford
125	Southvale Crescent, Timperley
126	Mosley Road, Trafford Park, Stretford
127	Moss Road/Keswick Road, Stretford.
128	Verbena close / Erskine road, Partington
129	Derbyshire Lane, Stretford
130	Charlton Drive, Sale (Possible 3 hour limited waiting restriction - add on to Sale TC phases)
131	Park Ave, Sale
132	Park Road / Glebelands Road, Sale
133	Pheasant Rise, Hale
134	Clarendon Avenue, Altrincham
135	Dartford Road/Cross Street, Urmston
136	Cavendish Road, Gorse Hill, Stretford
137	Allgreave Close, Sale.
138	Cloverly Drive & Wood Lane Junction, Timperley
139	Radnor Street, Stretford, M32 8LE
140	Westmeade Drive, Timperley
141	St Leonard's Drive, Timperley WA15 7RS
142	Lostock Grove/Barton Road, Stretford
143	Hermitage, Bancroft, Westminster Roads, Hale
144	Wellington Road, Timperley - Apartments 39 Wellington Road
145	junction between Black Moss Road and Whitehouse Lane, Altrincham
146	Broomfield Road, Hale (Outside Hale Prep School)
147	Dane Lane, Sale, near No. 241 (near A6144/motorway junction)
148	Elton Road / Woodhouse Lane, Sale
149	Heywood Rd, Sale - extend operational times of permit scheme (ongoing scheme)
150	Irlam Road, Urmston (Opposite Kenilworth Road)
151	Seymore Grove / Shaftesbury Avenue, Timperley
152	Whitelake Avenue / Flixton Road, Urmston
153	Brick Kiln Row & York Rd / Vicarage Lane Area, Bowdon
154	Oakfield Road P & D Bay (charging hours reduction)
155	Rivington Road / Hale Road, Hale
156	Wood Road / Arcadia Avenue, Sale
157	2 cranberry road, M31 4FQ, Partington
158	54 Old Hall Road, Sale



159	Oak Road, Sale
160	Westwood avenue/Stretford Road, Urmston
161	Chorley Street, Stretford
162	Oakfield Street/Balmoral, Altrincham
163	Stamford Road/Hollywood junction, Bowdon
164	St. Teresa's Road, Stretford
165	Mainwood Road, Timperley WA15 7JU
166	Fownehope/A56 Washway Rd, Sale
167	Queens Road, Urmston (waiting restriction)
168	Broadway, Sale
169	Dumber Lane / Church Lane, Sale
170	Gibson Way, Altrincham
171	Manor Road, Sale
172	Friars Road, Sale (TRO amendment)
173	Roundabout junction of Churchill Way & Trafford Wharf Road, Stretford.
175	Delamer Road, Bowdon (Hazelfield House)
176	Chelford Road / Alderley Road, Sale
177	Devisdale Road, Bowdon
178	Massey Road and Knutsford Avenue, Sale
179	Framingham Road, Sale (ongoing scheme)
180	Oaklea Road/Carrington Lane
181	Skaife Road Sale
182	Flixton Road, Flixton
183	Langley Road, Sale
184	The Leas, Well Green ( off Grove Lane Area )
185	Viaduct Road, Broadheath, Altrincham
186	Norman Road, Altrincham
187	Ashleigh Road in junction with Oakdene Road, Timperley
188	Harp Road, Stretford
189	Langdale Road/Eastway Junction, Sale
190	Lyons Fold, Sale (& Southern Road)
191	Kings Road J/W Powell Street, Old Trafford
192	Humphrey Lane/Derbyshire Lane West, next to Humphrey Park and train station, opposite Firwood Ave.
193	Redcroft Road / Carrington Lane, Sale
194	Greenbank Road Car Park
195	Mercury Way, Stretford
196	Montague Road, Sale
197	East Downs Road, Bowdon
198	Kings Road, Stretford(Access to 404-418)
199	Thorsby Road, Timperley
200	Tamworth Street. Stretford
201	Hornby Road, Stretford
202	Marsland Road, Sale (in front of 227 and a bit in front of 229)
203	Hardwick Road and Pollard Square

204	Cecil Avenue, Sale (entrance to 83,85,87)
205	Dane Road, Sale
206	Lydney Road, Flixton
207	Manchester Street, Old Trafford
208	Moorland Avenue, Sale
209	Oakfield, Sale
210	Stamford Road / South Road, Bowdon
211	Ripon Grove, Sale
212	Park Drive / Park Avenue
213	Parkhill Road, Hale
214	Bankhall Lane outside Day Nursery
215	Shay Lane, Hale Barns
216	York Avenue, Sale
217	Little Meadow Road and Gaddum Road, Bowdon
218	Bloomsbury Lane / Stockport Road Junction - Timperley
219	Hempcroft Road, Timperley near Brooks Drive
220	Elevator Road, Stretford
221	Bollin Drive / Brooklands Road junction, Sale.
222	Enville Road / Stamford Road, Altrincham
223	Moor Lane, Urmston
224	Stamford Road, Bowdon (near Richmond Road end)
225	Green Walk, Bowdon
226	Stretford Mall (Service road on Kingsway side)
227	Bower Road. Harrop Road junction, Hale
228	20 Westmorland Road, Urmston
229	80 Dane Road / Dudley Road, Sale
230	Firs Road/Barwell Road Junction, Sale
231	Vicarage Lane, Bowdon
232	Abbey Road, Sale (side of 49 Park Ave)
233	Temple Road, Sale
234	Cromwell Road / Edge Lane, Stretford
235	Northenden Road / Ridley Grove, Sale
236	Stephenson Road, Stretford
237	Grove Lane / Green Walk Junction, Timperley.
238	Langdale Road, Sale
239	898 Chester Road, Stretford (M32 0PAService road outside of shops)
240	Gorse Avenue/Renton Road, Stretford
241	Harrington Road, Atrincham
242	Merlyn Avenue TRO (Metrolink Parking)
243	Wardle Close, Stretford
244	Worthington street, Stretford
245	Elmwood, Sale
246	Tatton Place, Sale
247	Whitehall Rd - from Brooklands Rd to Georges Rd
248	Beech Road, Sale

249	Westwood Avenue, Timperley
250	Brooklands Road, Sale
251	The Circle, Barton Road
252	Delamer Road, Bowdon (Between Cavendish Road and Enville Road)
253	Abingdon Road, Urmston J/W Canterbury Road
254	Northenden Road / Church Road
255	Brook Avenue, Timperley
256	Beech Grove, Sale
257	Hale Road / Carlton Road, Hale
258	Wavelley Avenue, Stretford
260	Barlow Road, Stretford
261	Aimson Place, Timperley (Junction protection)
262	Junction of Keswick road and Moss Road, Stretford
263	Lathom Grove, Sale
264	Lingfield Avenue, Sale
265	Turn Moss Road, Stretford
266	Higher Road, Urmston
267	Hasty Lane, Hale
268	Hayeswater Road, Urmston (Cornerstone Church)
269	Ryebank Road, Stretford
270	Bowfell Road Urmston (layby near the shops and outside the houses)
271	Moss Lane / Greylands Road, Sale

## APPENDIX 6 – TRO Matrix parameters & scores from some 19/20 schemes

			Booth Road Area, Altrincham	Derbyshire Road South, Sale	Irlam Road, Urmston	Buck Lane, Sale
		WARD	Altrincham	Brooklands	Flixton	Sale Moor
SUBJECT	PARAMETERS	POINTS RANGE	SCORE	SCORE	SCORE	SCORE
1) 3 Year collision stats (collisions related to request)	FATAL	5 each	0	0	0	0
	SERIOUS	4 each	0	0	0	0
	SLIGHT	3 each	0	6	9	0
2) Assessment of Highway Network Operation	Significant safety or congestion benefit on an A-class road	5				
	Significant safety or congestion benefit on an B/C class road or lesser benefit on an A-class road	4	4	4		4
	Significant safety or congestion benefit on an unclassified road or lesser benefit on a B/C class	3				
	Lesser safety or congestion benefit on an unclassified road	2				
	Little safety or congestion benefit	1			1	
No safety or congestion benefit or detrimental to road safety or congestion	0					
3) Amenity Quality of life	Substantial amenity benefit to a large number of people	5	5	4	2	3
	Substantial amenity benefit to a small number of people	4				
	Medium amenity benefit	3				
	Small amenity benefit	2				
	Smaller amenity benefit	1				
	No amenity benefit	0				
4) History of Requests	HIGH: Significantly High Number of Previous Requests (10+)	5				
	MEDIUM: 5-10 Number of Previous Requests	3	3			
	LOW: 1-5 Number of Previous Requests	1		1	1	1
5) Bus route?	Yes	5	5	5	5	5
	No	0				
6) Problems with disabled access, Junction visibility or cul-de-sac access point?	Yes	5	5			5
	No	0		0	0	
7) High volume traffic generators within 250m? (school, shops, restaurants, hospital etc.)	Yes	5	5	5	5	
	No	0				0
8) Third Party funded? (Planning Condition)	Yes	5				
	No	0	0	0	0	0
9) Duration of Problem	All day	5				
	Working day (9am-5pm)	4	4	4	4	4
	Peak Times (8-10 am & 4-6pm)	3				
	Night Time (after 6pm)	2				
	short periods	1				
10) Est Cost of TRO (incl advertising and associated works)	<£5K	5		5		5
	£5K - 7.5K	4			4	
	£7.5K - £10K	3	3			
	£10K - £15K	2				
	>£15K	1				
11) Engineer's Recommendation (TSRGD, TSM, Highway Code guidance etc.)	High	5	5			5
	Med	3		3		
	Low	1			1	
		<b>TOTAL SCORE</b>	<b>39</b>	<b>37</b>	<b>32</b>	<b>32</b>